#### 116TH CONGRESS 1ST SESSION

# S. 1359

To amend the Public Utility Regulatory Policies Act of 1978 to establish a market-oriented standard for clean electric energy generation, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

May 8, 2019

Ms. Smith (for herself, Mr. Heinrich, Mr. Kaine, Mr. Whitehouse, and Mr. Schatz) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

## A BILL

To amend the Public Utility Regulatory Policies Act of 1978 to establish a market-oriented standard for clean electric energy generation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Clean Energy Stand-
- 5 ard Act of 2019".
- 6 SEC. 2. FEDERAL CLEAN ENERGY STANDARD.
- 7 (a) IN GENERAL.—Title VI of the Public Utility Reg-
- 8 ulatory Policies Act of 1978 (16 U.S.C. 2601 et seq.) is
- 9 amended by adding at the end the following:

1	"SEC. 610. FEDERAL CLEAN ENERGY STANDARD.
2	"(a) Purpose.—The purpose of this section is to es-
3	tablish a technology-neutral, market-oriented standard for
4	electric energy generation that—
5	"(1) stimulates clean energy innovation and al-
6	lows the United States to achieve a net-zero emis-
7	sion electric sector at the lowest cost;
8	"(2) will guide power sector investment and
9	provide regulatory certainty, while helping to ensure
10	that the United States is the leader and dominant
11	competitor in the global clean energy transition; and
12	"(3) will result in—
13	"(A) hundreds of billions of dollars in do-
14	mestic health and environmental benefits by the
15	mid-21st century; and
16	"(B) save tens of thousands of lives in the
17	United States.
18	"(b) Definitions.—In this section:
19	"(1) APPLICABLE CARBON INTENSITY.—The
20	term 'applicable carbon intensity' means 0.4 metric
21	tons of carbon dioxide equivalent per megawatt-hour.
22	"(2) Applicable clean energy percent-
23	AGE.—The term 'applicable clean energy percent-

age', with respect to a retail electricity supplier,

means the clean energy percentage applicable to the

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1 retail electricity supplier for the relevant calendar 2 year under subsection (c). 3 "(3) Base quantity.— "(A) IN GENERAL.—The term 'base quan-4 tity', with respect to a retail electricity supplier 5 6 for a calendar year, means the total quantity of 7 electric energy consumed by electric customers of the retail electricity supplier, expressed in 8 9 megawatt-hours, during the calendar year, in-10 cluding— 11 "(i) the quantity of electric energy 12 sold by the retail electricity supplier to 13 electric customers for purposes other than 14 resale; and 15 "(ii) the quantity of behind-the-meter 16 generation consumed by electric consumers 17 served by the retail electricity supplier. 18 "(B) Determination.—For purposes of 19 subparagraph (A), not later than 180 days 20 after the date of enactment of this section, the 21 Secretary shall develop appropriate processes 22 for determining the quantity of behind-the-23 meter generation consumed by electric con-

sumers served by a retail electricity supplier, in-

cluding by requiring from the retail electricity

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1	supplier relevant documentation of behind-the-
2	meter electric energy consumption, such as
3	records associated with net-metering.

- "(4) Baseline percentage.—The term 'baseline percentage' means—
  - "(A) for a retail electricity supplier in operation on the date of enactment of this section, the clean energy percentage of the retail electricity supplier calculated for the calendar year in which this section is enacted; and
  - "(B) for a retail electricity supplier that commences operation after the date of enactment of this section, such clean energy percentage as the Secretary determines to be appropriate.
- "(5) Behind-the-meter generation' means the generation of clean energy using a system that operates on the customer side of the applicable utility meter, subject to the condition that the retail electricity supplier serving the generator shall submit to the Secretary, not less frequently than annually, verification of the quantity of that generation in such form, in such manner, and containing such information as the Secretary may require.

1	"(6) Carbon dioxide equivalent.—
2	"(A) IN GENERAL.—The term 'carbon di-
3	oxide equivalent' means the number of metric
4	tons of carbon dioxide emissions with the same
5	global warming potential over a 100-year period
6	as 1 metric ton of another greenhouse gas.
7	"(B) Global warming potential.—For
8	purposes of subparagraph (A), global warming
9	potential shall be determined in accordance with
10	the Fifth Assessment Report of the Intergov-
11	ernmental Panel on Climate Change.
12	"(7) CARBON INTENSITY.—The term 'carbon
13	intensity' means the carbon dioxide equivalent emis-
14	sions associated with the generation of 1 megawatt-
15	hour of electric energy by a generator.
16	"(8) CLEAN ENERGY.—The term 'clean energy'
17	means electric energy that is—
18	"(A) generated at a facility using—
19	"(i) renewable energy;
20	"(ii) qualified renewable biomass;
21	"(iii) hydropower;
22	"(iv) nuclear power;
23	"(v) qualified waste-to-energy;
24	"(vi) qualified low-carbon fuels;

1	"(vii) a qualified combined heat and
2	power system; or
3	"(viii) any other source of energy in a
4	manner that ensures that the facility does
5	not exceed the applicable carbon intensity;
6	"(B) generated at a facility that—
7	"(i) captures the carbon dioxide
8	from—
9	"(I) a waste stream of the facil-
10	ity;
11	$(\Pi)$ another waste stream; or
12	"(III) the atmosphere directly;
13	and
14	"(ii) prevents the release of the cap-
15	tured carbon dioxide into the atmosphere;
16	or
17	"(C) dispatched from a qualified energy
18	storage system.
19	"(9) CLEAN ENERGY PERCENTAGE.—
20	"(A) IN GENERAL.—The term 'clean en-
21	ergy percentage' means the percentage of clean
22	energy consumed by all electric consumers of a
23	retail electricity supplier.
24	"(B) CALCULATION.—For purposes of sub-
25	paragraph (A), the clean energy percentage of

1	a retail electricity supplier shall be equal to the
2	quotient obtained by dividing—
3	"(i) the sum of—
4	"(I) the quantity of clean energy
5	sold by the retail electricity supplier
6	to electric consumers; and
7	"(II) the quantity of behind-the-
8	meter generation consumed by electric
9	consumers served by the retail elec-
10	tricity supplier; by
11	"(ii) the base quantity of the retail
12	electricity supplier.
13	"(C) Determination.—
14	"(i) In general.—For purposes of
15	subparagraph (B), not later than 180 days
16	after the date of enactment of this section,
17	the Secretary shall develop a process for
18	determining the quantities of—
19	"(I) clean energy sold by a retail
20	electricity supplier to electric con-
21	sumers, taking into account—
22	"(aa) the need to quantify,
23	without double counting, appro-
24	priate quantities of clean en-
25	ergy—

1	"(AA) owned by the re-
2	tail electricity supplier;
3	"(BB) obtained by the
4	retail electricity supplier
5	through power purchase
6	agreements;
7	"(CC) imported by the
8	retail electricity supplier;
9	"(DD) purchased by
10	the retail electricity supplier
11	from wholesale markets; and
12	"(EE) purchased by the
13	retail electricity supplier
14	through existing renewable
15	or clean energy credits and
16	certificates; and
17	"(bb) appropriate dif-
18	ferences between—
19	"(AA) retailers oper-
20	ating in organized wholesale
21	markets; and
22	"(BB) retailers oper-
23	ating in vertically integrated
24	market contexts: and

1	"(II) behind-the-meter generation
2	consumed by electric consumers
3	served by a retail electricity supplier,
4	including by requiring from the retail
5	electricity supplier relevant docu-
6	mentation of behind-the-meter electric
7	energy consumption, such as records
8	associated with net-metering.
9	"(ii) Quantifying clean energy.—
10	For purposes of quantifying clean energy
11	and behind-the-meter generation under
12	clause (i), the Secretary shall use the
13	methods used to assign a quantity of cred-
14	its to generators under subsection (f).
15	"(10) DISPATCHABLE LOW-EMISSION TECH-
16	NOLOGY.—The term 'dispatchable low-emission tech-
17	nology' means a generator that uses a technology or
18	combination of technologies that—
19	"(A) has a carbon intensity of not more
20	than 0.05 metric tons of carbon dioxide equiva-
21	lent per megawatt-hour;
22	"(B) has the ability, at any time, to start,
23	increase, decrease, and stop energy production
24	on demand;

1	"(C) is placed into service after the date of
2	enactment of this section; and
3	"(D) is not a dispatchable zero-emission
4	technology.
5	"(11) DISPATCHABLE ZERO-EMISSION TECH-
6	NOLOGY.—The term 'dispatchable zero-emission
7	technology' means a generator that uses a tech-
8	nology or combination of technologies that—
9	"(A) has a carbon intensity of zero;
10	"(B) has the ability, at any time, to start,
11	increase, decrease, and stop energy production
12	on demand; and
13	"(C) is placed into service after the date of
14	enactment of this section.
15	"(12) Energy storage system.—The term
16	'energy storage system' means any equipment or fa-
17	cility relating to the electric grid that—
18	"(A) is capable of absorbing energy, stor-
19	ing the energy for a period of time, and dis-
20	patching the energy as electric energy; and
21	"(B) uses mechanical, electrochemical, bio-
22	chemical, or thermal processes—
23	"(i) to store energy generated at an
24	earlier time for use at a later time; or

1	"(ii) to store energy generated from a
2	mechanical process that would otherwise be
3	wasted for delivery at a later time.
4	"(13) Federal Clean energy credit.—The
5	term 'Federal clean energy credit' means a credit
6	issued pursuant to subsection (e).
7	"(14) GENERATOR.—The term 'generator'
8	means a unit or system of units that—
9	"(A) generates not fewer than 20 mega-
10	watt-hours of electric energy per calendar year;
11	"(B) delivers electric energy to the grid;
12	and
13	"(C) is located in the United States.
14	"(15) Lifecycle greenhouse gas emis-
15	SIONS.—The term 'lifecycle greenhouse gas emis-
16	sions' means the aggregate quantity of carbon diox-
17	ide equivalent emissions relating to the full lifecycle
18	of electric energy production, including—
19	"(A) extraction, production, and distribu-
20	tion of fuels and materials for physical capital;
21	"(B) power generation and transmission;
22	and
23	"(C) handling and disposal of waste, by-
24	products, and end-of-life materials.

1	"(16) Qualified combined heat and power
2	SYSTEM.—The term 'qualified combined heat and
3	power system' means a system that—
4	"(A) uses the same energy source for the
5	simultaneous or sequential generation of elec-
6	trical energy and thermal energy;
7	"(B) produces at least—
8	"(i) 20 percent of the useful energy of
9	the system in the form of electricity; and
10	"(ii) 20 percent of the useful energy
11	in the form of useful thermal energy;
12	"(C) to the extent that the system uses
13	biomass, uses only qualified renewable biomass;
14	and
15	"(D) operates with an energy efficiency
16	percentage, as determined in accordance with
17	section 48(c)(3)(C)(i) of the Internal Revenue
18	Code of 1986, of greater than 50 percent.
19	"(17) Qualified dispatchable.—
20	"(A) IN GENERAL.—The term 'qualified
21	dispatchable' means—
22	"(i) with respect to a dispatchable
23	low-emission technology, a dispatchable
24	low-emission technology that—

1	"(I) is 1 of the first 5 original
2	demonstrations in the United States
3	of a particular innovative technology
4	providing not less than 20 megawatts
5	of electric energy generation capacity;
6	"(II) generates revenue from the
7	sale of electric energy; and
8	"(III) is placed into service be-
9	fore January 1, 2030; and
10	"(ii) with respect to a dispatchable
11	zero-emission technology, means a dis-
12	patchable zero-emission technology that—
13	"(I) is 1 of the first 5 original
14	demonstrations in the United States
15	of a particular innovative technology
16	providing not less than 20 megawatts
17	of electric energy generation capacity;
18	"(II) generates revenue from the
19	sale of electric energy; and
20	"(III) is placed into service be-
21	fore January 1, 2040.
22	"(B) Determination.—For purposes of
23	determining whether a dispatchable low-emis-
24	sion technology or dispatchable zero-emission
25	technology is an original demonstration of an

1	innovative technology under clause $(i)(I)$ or
2	(ii)(I), respectively, of subparagraph (A), the
3	Secretary shall—
4	"(i) develop a process that—
5	"(I) ensures that each innovative
6	technology exhibits a significant tech-
7	nical or economic advancement, as
8	compared to existing technologies; and
9	"(II) includes consideration of an
10	application submitted to the Secretary
11	by the owner of the dispatchable low-
12	emission technology or dispatchable
13	zero-emission technology;
14	"(ii) not later than 90 days after the
15	date of submission of an application under
16	clause (i)(II), make a determination re-
17	garding whether to approve the applica-
18	tion; and
19	"(iii) subject to subparagraph (C),
20	provide to each owner, the application of
21	which is approved under clause (ii), a cer-
22	tification—
23	"(I) that the applicable generator
24	is a qualified dispatchable low-emis-

1	sion technology or dispatchable zero-
2	emission technology; and
3	"(II) that shall be surrendered to
4	earn Federal clean energy credits
5	under subsection $(f)(10)$ .
6	"(C) TERMINATION OF CERTIFICATION.—
7	Except as otherwise provided by the Secretary,
8	a certification provided under subparagraph
9	(B)(iii) shall cease to have any force or effect
10	if the Secretary determines that construction of
11	the applicable generator—
12	"(i) does not commence by the date
13	that is 2 years after the date of certifi-
14	cation; or
15	"(ii) has been suspended indefinitely.
16	"(18) Qualified energy storage system.—
17	The term 'qualified energy storage system' means an
18	energy storage system that stores clean energy—
19	"(A) that would otherwise be wasted or
20	curtailed;
21	"(B) with verifiable carbon intensity that
22	does not exceed the applicable carbon intensity;
23	and
24	"(C) for which no Federal clean energy
25	credit is issued.

1	"(19) QUALIFIED GENERATION.—The term
2	'qualified generation' means the number of mega-
3	watt-hours of electric energy that a generator—
4	"(A)(i) generates; or
5	"(ii) generates and stores using a con-
6	nected energy storage system; and
7	"(B)(i) sells for resale;
8	"(ii) if the generator is owned by a retail
9	electricity supplier, sells to electric consumers;
10	or
11	"(iii) if the generator is a behind-the-meter
12	generation system, consumes onsite for a useful
13	purpose.
14	"(20) Qualified low-carbon fuel.—
15	"(A) IN GENERAL.—The term 'qualified
16	low-carbon fuel' means a fuel used to generate
17	electric energy that—
18	"(i) is produced through any process
19	(but not including any processes that use
20	electric energy as an input) that signifi-
21	cantly limits or avoids greenhouse gas
22	emissions; and
23	"(ii) does not release greenhouse gas
24	or other pollutant emissions during com-
25	bustion.

1	"(B) Inclusion.—The term 'qualified
2	low-carbon fuel' includes—
3	"(i) ammonia; and
4	"(ii) hydrogen.
5	"(21) Qualified renewable biomass.—The
6	term 'qualified renewable biomass' means—
7	"(A) any crop byproduct or crop residue
8	harvested from actively managed or fallow agri-
9	cultural land that is cleared before the date of
10	enactment of this section, if the harvesting of
11	the residue does not lead to a net decline in soil
12	organic matter for the applicable land;
13	"(B) any planted tree, brush, slash, or res-
14	idue from an actively managed tree farm dedi-
15	cated to energy crop production and located or
16	forest land established for planted tree crop
17	production before the date of enactment of this
18	section;
19	"(C) any brush, slash, or residue from an
20	actively managed forest that is certified to
21	achieve compliance with applicable—
22	"(i) sustainability standards of the
23	Forest Stewardship Council; or

1	"(ii) standards endorsed by the Pro-
2	gramme for the Endorsement of Forest
3	Certification, including—
4	"(I) the Sustainable Forestry Ini-
5	tiative; and
6	"(II) the American Tree Farm
7	System;
8	"(D) algae;
9	"(E) nonhazardous plant matter derived
10	from landscape right-of-way trimmings; and
11	"(F) vegetative matter removed from an
12	area located not more than 200 yards from a
13	building, residence, or campground for the pur-
14	pose of hazardous fuels management.
15	"(22) Qualified waste-to-energy.—The
16	term 'qualified waste-to-energy' means energy pro-
17	duced—
18	"(A) from the combustion of—
19	"(i) post-recycled municipal solid
20	waste;
21	"(ii) gas produced from the gasifi-
22	cation or pyrolization of post-recycled mu-
23	nicipal solid waste;
24	"(iii) biogas;
25	"(iv) landfill methane;

1	"(v) animal waste or animal byprod-
2	ucts;
3	"(vi) food waste;
4	"(vii) wood, paper products that are
5	not commonly recyclable, and vegetation
6	(including trees and trimmings, yard
7	waste, pallets, railroad ties, crates, and
8	solid-wood manufacturing and construction
9	debris), if diverted from or separated from
10	other waste out of a municipal waste
11	stream; or
12	"(viii) any byproduct of a wood or
13	paper mill operation, including lignin in
14	spent pulping liquors; and
15	"(B) at a facility that the Secretary has
16	certified, on an annual basis, is in compliance
17	with all applicable Federal and State environ-
18	mental permits, including—
19	"(i) in the case of a facility that com-
20	mences operation before the date of enact-
21	ment of this section, compliance with emis-
22	sion standards under sections 112 and, as
23	applicable, 129 of the Clean Air Act (42
24	U.S.C. 7412, 7429) that apply as of the
25	date of enactment of this section to new

1	facilities within the applicable source cat-
2	egory; and
3	"(ii) in the case of a facility that pro-
4	duces electric or thermal energy from the
5	combustion, pyrolization, or gasification of
6	municipal solid waste, certification that
7	each local government unit from which the
8	waste originates operates, participates in
9	the operation of, contracts for, or other-
10	wise provides for recycling services for resi-
11	dents of the local government unit.
12	"(23) Renewable energy.—The term 'renew-
13	able energy' means solar, wind, ocean, current, wave
14	tidal, or geothermal energy.
15	"(24) Retail electricity supplier.—
16	"(A) IN GENERAL.—The term 'retail elec-
17	tricity supplier', as determined for each cal-
18	endar year, means an entity in the United
19	States that sold not fewer than 20 megawatt-
20	hours of electric energy to electric consumers
21	for purposes other than resale during the pre-
22	ceding calendar year.
23	"(B) Inclusions and Limitations.—For
24	purposes of making a determination under sub-
25	paragraph (A) with respect to an entity—

1 "(i) any sale of electric energy made
2 by an affiliate of the entity to an electric
3 consumer (other than to a lessee or tenant
4 of the affiliate) for purposes other than re5 sale may be considered to be a sale made
6 by the entity; and
7 "(ii) any sale of electric energy made

"(n) any sale of electric energy made by the entity to an affiliate, lessee, or tenant of the entity shall not be considered to be a sale to an electric consumer.

"(C) AFFILIATE.—For purposes of subparagraph (B), the term 'affiliate', with respect to an entity, means an individual or entity that directly or indirectly owns or controls, is owned or controlled by, or is under common ownership or control with, the entity, as determined in accordance with applicable regulations of the Secretary.

#### "(c) CLEAN ENERGY REQUIREMENT.—

"(1) IN GENERAL.—Beginning in the second full calendar year beginning after the date of enactment of this section, and each calendar year thereafter, each retail electricity supplier shall sell a quantity of clean energy equal to the product obtained by multiplying—

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1	"(A) the applicable clean energy percent-
2	age determined for the retail electricity supplier
3	for the calendar year under paragraph (2); and
4	"(B) the base quantity of the retail elec-
5	tricity supplier for the applicable calendar year.
6	"(2) Determination of applicable clean
7	ENERGY PERCENTAGES.—
8	"(A) Initial percentage.—
9	"(i) Use of baseline percent-
10	AGE.—For purposes of the determinations
11	required under subparagraphs (B) and
12	(C), the applicable clean energy percentage
13	for a retail electricity supplier for the cal-
14	endar year during which this section is en-
15	acted shall be the baseline percentage of
16	the retail electricity supplier.
17	"(ii) New retail electricity sup-
18	PLIERS.—For purposes of the determina-
19	tions required under subparagraphs (B)
20	and (C), for a retail electricity supplier
21	that is established after the date of enact-
22	ment of this section, the Secretary shall
23	determine the appropriate applicable clean
24	energy percentage for the first calendar
25	year beginning after the date on which the

retail electricity supplier commences operation.

"(B) Subsequent determinations.—
Subject to paragraph (3), for the first calendar year beginning after the date of enactment of this section and each calendar year thereafter until the calendar year for which the applicable clean energy percentage for a retail electricity supplier is 90 percent, the applicable clean energy percentage for the retail electricity supplier under paragraph (1) shall be—

"(i) in the case of a retail electricity supplier with not less than 2,000,000 megawatt-hours of retail electric energy sales during the calendar year in which this section is enacted, or a retail electricity supplier with less than 2,000,000 megawatt-hours of retail electric energy sales during that calendar year but more than 2,000,000 megawatt-hours of retail electric energy sales during a subsequent calendar year due to a merger or the acquisition of additional territory, the applicable clean energy percentage for the retail

1	electricity supplier for the preceding cal-
2	endar year, as increased—
3	"(I) for any calendar year for
4	which the applicable clean energy per-
5	centage of the retail electricity sup-
6	plier is not more than 60 percent, by
7	the fast growth rate for the calendar
8	year, as determined under paragraph
9	(3)(B); and
10	"(II) for any calendar year for
11	which the applicable clean energy per-
12	centage of the retail electricity sup-
13	plier is more than 60 percent, by the
14	slow growth rate for the calendar
15	year, as determined under paragraph
16	(3)(C), up to a maximum of 90 per-
17	cent; and
18	"(ii) in the case of a retail electricity
19	supplier not described in clause (i), the ap-
20	plicable clean energy percentage for the re-
21	tail electricity supplier for the preceding
22	calendar year, as increased by the small
23	growth rate for the calendar year, as deter-
24	mined under paragraph (3)(D), up to a
25	maximum of 90 percent.

1 "(C) Final target percentage.—Effec-2 tive beginning in calendar year 2040, for each 3 calendar year beginning after the first calendar 4 year for which the applicable clean energy per-5 centage of a retail electricity supplier under subparagraph (B) is 90 percent, the applicable 6 7 clean energy percentage for the retail electricity 8 supplier under paragraph (1) shall be increased 9 by 1 percentage point, up to a maximum of 100 10 percent. 11 "(3) Rate increase adjustments.— 12 "(A) DEFINITIONS.—In this paragraph: 13 "(i) Rate decrease-adjusted cal-14 ENDAR YEAR.—The term 'rate decrease-15 adjusted calendar year' means any cal-16 endar year beginning after a calendar year 17 for which alternative compliance payments 18 accounted for greater than 10 percent of 19 total compliance obligations of all retail 20 electricity providers under subsection (d) 21 for that calendar year. 22 "(ii) Rate increase-adjusted cal-23 ENDAR YEAR.—The term 'rate increase-ad-24 justed calendar year' means any calendar

year beginning after a 2-consecutive cal-

1	endar year period during which, for each of
2	those 2 consecutive calendar years, the av-
3	erage price of a Federal clean energy cred-
4	it for the 3 preceding calendar years was
5	below the rate-increased floor price.
6	"(iii) Rate-increased floor
7	PRICE.—The term 'rate-increased floor
8	price' means the difference between—
9	"(I) the alternative compliance
10	payment for the applicable calendar
11	year; and
12	"(II)(aa) during the period be-
13	ginning on the date of enactment of
14	this section and ending on December
15	31 of the second full calendar year be-
16	ginning after that date of enactment,
17	a rate of 1.5 cents per kilowatt-hour;
18	and
19	"(bb) for each calendar year
20	thereafter, the rate described in item
21	(aa) for the preceding calendar year—
22	"(AA) increased by 3 per-
23	cent; and

1	"(BB) adjusted for inflation,
2	as the Secretary determines to be
3	necessary.
4	"(B) Fast growth rate.—For purposes
5	of paragraph (2)(B)(i)(I), the fast growth rate
6	shall be—
7	"(i) for the calendar year in which
8	this section is enacted, 2.75 percentage
9	points;
10	"(ii) for the first calendar year begin-
11	ning after the date of enactment of this
12	section and each calendar year thereafter
13	that is not a rate increase-adjusted cal-
14	endar year or a rate decrease-adjusted cal-
15	endar year, the fast growth rate for the
16	preceding calendar year;
17	"(iii) for a rate increase-adjusted cal-
18	endar year, the fast growth rate for the
19	preceding calendar year, increased by 0.5
20	percentage points; and
21	"(iv) for a rate decrease-adjusted cal-
22	endar year, the fast growth rate for the
23	preceding calendar year, decreased by 0.25
24	percentage points, down to a minimum of
25	2.75 percentage points.

1	"(C) Slow growth rate.—For purposes
2	of paragraph (2)(B)(i)(II), the slow growth rate
3	shall be—
4	"(i) for the calendar year in which
5	this section is enacted, 1.75 percentage
6	points;
7	"(ii) for the first calendar year begin-
8	ning after the date of enactment of this
9	section and each calendar year thereafter
10	that is not a rate increase-adjusted cal-
11	endar year or a rate decrease-adjusted cal-
12	endar year, the slow growth rate for the
13	preceding calendar year;
14	"(iii) for a rate increase-adjusted cal-
15	endar year, the slow growth rate for the
16	preceding calendar year, increased by 0.5
17	percentage points; and
18	"(iv) for a rate decrease-adjusted cal-
19	endar year, the slow growth rate for the
20	preceding calendar year, decreased by 0.25
21	percentage points, down to a minimum of
22	1.75 percentage points.
23	"(D) Small growth rate.—For pur-
24	poses of paragraph (2)(B)(ii), the small growth
25	rate shall be—

1	"(i) for the calendar year in which
2	this section is enacted, 1.5 percentage
3	points;
4	"(ii) for the first calendar year begin-
5	ning after the date of enactment of this
6	section and each calendar year thereafter
7	that is not a rate increase-adjusted cal-
8	endar year or a rate decrease-adjusted cal-
9	endar year, the small growth rate for the
10	preceding calendar year;
11	"(iii) for a rate increase-adjusted cal-
12	endar year, the small growth rate for the
13	preceding calendar year, increased by 0.5
14	percentage points; and
15	"(iv) for a rate decrease-adjusted cal-
16	endar year, the small growth rate for the
17	preceding calendar year, decreased by 0.25
18	percentage points, down to a minimum of
19	1.5 percentage points.
20	"(d) Means of Compliance.—
21	"(1) In general.—A retail electricity supplier
22	shall annually achieve compliance with subsection (c)
23	by—
24	"(A) submitting to the Secretary Federal
25	clean energy credits;

1	"(B) submitting to the Secretary docu-
2	mentation of the quantity of behind-the-meter
3	generation consumed by electric consumers
4	served by the retail electricity supplier;
5	"(C) making alternative compliance pay-
6	ments of 3 cents per kilowatt-hour in accord-
7	ance with subsection (i); or
8	"(D) taking a combination of actions de-
9	scribed in subparagraphs (A) through (C).
10	"(2) Failure to establish federal clean
11	ENERGY CREDIT TRADING PROGRAM.—If the Sec-
12	retary does not establish a Federal clean energy
13	credit trading program under subsection (e), a retail
14	electricity supplier shall achieve compliance with
15	subsection (c) by—
16	"(A) submitting to the Secretary docu-
17	mentation of the clean energy percentage of the
18	retail electricity supplier;
19	"(B) making alternative compliance pay-
20	ments of 3 cents per kilowatt-hour in accord-
21	ance with subsection (i); or
22	"(C) taking a combination of actions de-
23	scribed in subparagraphs (A) and (B).
24	"(e) Federal Clean Energy Credit Trading
25	Program.—

1	"(1) Establishment.—Not later than 1 year
2	after the date of enactment of this section, the Sec-
3	retary shall establish a Federal clean energy credit
4	trading program under which—
5	"(A) 1 Federal clean energy credit rep-
6	resents 1 megawatt-hour of clean energy gen-
7	erated by a generator;
8	"(B) retail electricity suppliers may submit
9	to the Secretary Federal clean energy credits to
10	certify compliance by the retail electricity sup-
11	pliers with subsection (c); and
12	"(C) those Federal clean energy credits are
13	issued, recorded, tracked, and transferred.
14	"(2) Clean energy credits.—Except as pro-
15	vided in subparagraphs (B) and (C) of paragraph
16	(3), the Secretary shall issue to each generator and
17	qualified energy storage system a quantity of Fed-
18	eral clean energy credits determined in accordance
19	with subsections (f) and (g).
20	"(3) Administration.—In carrying out the
21	program under this subsection, the Secretary shall
22	ensure that—
23	"(A) a Federal clean energy credit may
24	he

1	"(i) used only once for purposes of
2	compliance with this section; and
3	"(ii) purchased only by a retail elec-
4	tricity supplier;
5	"(B) a Federal clean energy credit issued
6	for clean energy generated and sold for resale
7	under a contract in effect on the date of enact-
8	ment of this section shall be issued to the pur-
9	chasing retail electricity supplier, unless other-
10	wise provided by the contract; and
11	"(C) with respect to clean energy gen-
12	erated in a facility outside of the United States,
13	a Federal clean energy credit may be issued
14	only—
15	"(i) if the clean energy is sold for re-
16	sale in the United States; and
17	"(ii) to the purchasing retail elec-
18	tricity supplier.
19	"(4) Delegation of Market function.—
20	"(A) IN GENERAL.—In carrying out the
21	program under this subsection, the Secretary
22	may delegate—
23	"(i) to 1 or more appropriate entities
24	(including any Federal entity in existence
25	on the date of enactment of this section),

1	the administration of a national Federal
2	clean energy credit market for purposes of
3	establishing a transparent national market
4	for the sale or trade of Federal clean en-
5	ergy credits; and
6	"(ii) to appropriate entities, the track-
7	ing of dispatch of clean energy generation.
8	"(B) Administration.—In making a del-
9	egation under subparagraph (A)(ii), the Sec-
10	retary shall ensure that the tracking and re-
11	porting of information concerning the dispatch
12	of clean energy generation is transparent,
13	verifiable, and independent of any generation or
14	load interests subject to an obligation under
15	this section.
16	"(5) Banking of federal clean energy
17	CREDITS.—
18	"(A) In General.—Subject to subpara-
19	graph (B), for purposes of achieving compliance
20	with subsection (c), a Federal clean energy
21	credit shall be valid for—
22	"(i) the calendar year during which
23	the Federal clean energy credit is issued;
24	or

1	"(ii) either of the 2 subsequent cal-
2	endar years.
3	"(B) Adjustments.—
4	"(i) Calendar years 2040 through
5	2049.—For each of calendar years 2040
6	through 2049, a Federal clean energy
7	credit shall be valid for—
8	"(I) the calendar year during
9	which the Federal clean energy credit
10	is issued; or
11	$``(\Pi)$ the subsequent calendar
12	year.
13	"(ii) Calendar year 2050 and
14	THEREAFTER.—Beginning in calendar year
15	2050, a Federal clean energy credit shall
16	be valid only for the calendar year during
17	which the Federal clean energy credit is
18	issued.
19	"(f) Determination of Quantity of Credits.—
20	"(1) In general.—Except as otherwise pro-
21	vided in this subsection, the quantity of Federal
22	clean energy credits issued to a generator of clean
23	energy shall be equal to the product obtained by
24	multiplying—

1	"(A) the qualified generation of the gener-
2	ator; and
3	"(B) the difference between—
4	"(i) 1.0; and
5	"(ii) the quotient obtained by divid-
6	ing—
7	"(I) the carbon intensity of the
8	generator, as determined in accord-
9	ance with subsection (g) (expressed in
10	metric tons per megawatt-hour); by
11	"(II) the applicable carbon inten-
12	sity.
13	"(2) Qualified combined heat and power
14	SYSTEMS.—
15	"(A) IN GENERAL.—The quantity of Fed-
16	eral clean energy credits issued to a generator
17	that is a qualified combined heat and power
18	system shall be equal to the difference be-
19	tween—
20	"(i) the product obtained by multi-
21	plying—
22	"(I) the number of megawatt-
23	hours of electric energy generated by
24	the qualified combined heat and power
25	system; and

1	"(II) the difference between—
2	"(aa) 1.0; and
3	"(bb) the quotient obtained
4	by dividing—
5	"(AA) the carbon inten-
6	sity of the generator, as de-
7	termined in accordance with
8	subsection (g) (expressed in
9	metric tons per megawatt-
10	hour); by
11	"(BB) the applicable
12	carbon intensity; and
13	"(ii) the product obtained by multi-
14	plying—
15	"(I) the number of megawatt-
16	hours of electric energy generated by
17	the qualified combined heat and power
18	system that are consumed onsite; and
19	$(\Pi)$ the national weighted aver-
20	age of the applicable clean energy per-
21	centage required for the calendar year
22	under subsection (c), as determined
23	by the Secretary.
24	"(B) Additional credits.—In addition
25	to Federal clean energy credits issued under

37 1 subparagraph (A), the Secretary shall issue 2 Federal clean energy credits to a generator that is a qualified combined heat and power system 3 4 for greenhouse gas emissions avoided as a result of the use of the qualified combined heat 6 and power system, rather than a separate ther-7 mal source, to meet the onsite thermal needs of 8 the generator. "(3) QUALIFIED RENEWABLE BIOMASS.— 9 "(A) IN GENERAL.—Subject to subpara-10 11 graph (B), the quantity of Federal clean energy 12 credits issued to each generator of clean energy 13 using qualified renewable biomass shall be equal to the product obtained by multiplying— 14 15 "(i) the qualified generation of the generator using qualified renewable bio-16

- mass; and
- "(ii) the qualified renewable biomass credit value determined under subsection (g)(4)(B)(iii).
- "(B) Existing generators.—For generators placed into service before the date of enactment of this section, the quantity of Federal clean energy credits issued to each generator of

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1	energy using qualified renewable biomass shall
2	be equal to the greater of—
3	"(i) the product obtained by multi-
4	plying—
5	"(I) the qualified generation of
6	the generator, not to exceed the gen-
7	eration capacity of the generator on
8	the date of enactment of this section;
9	and
10	"(II) $0.5$ ; and
11	"(ii) the quantity of credits deter-
12	mined under subparagraph (A).
13	"(4) Qualified waste-to-energy.—
14	"(A) IN GENERAL.—Subject to subpara-
15	graph (B), the quantity of Federal clean energy
16	credits issued to a generator that is a qualified
17	waste-to-energy facility shall be equal to the
18	product obtained by multiplying—
19	"(i) the qualified generation of the
20	generator using qualified waste-to-energy;
21	and
22	"(ii) the qualified waste-to-energy
23	credit value determined under subsection
24	(g)(4)(B)(iii).

1	"(B) Existing generators.—For gen-
2	erators placed into service before the date of en-
3	actment of this section, the quantity of Federal
4	clean energy credits issued to each generator of
5	energy that is a qualified waste-to-energy facil-
6	ity shall be equal to the greater of—
7	"(i) the qualified generation of the
8	generator, not to exceed the generation ca-
9	pacity of the generator on the date of en-
10	actment of this section; and
11	"(ii) the quantity of credits deter-
12	mined under subparagraph (A).
13	"(5) Qualified low-carbon fuels.—The
14	quantity of Federal clean energy credits issued to a
15	generator using qualified low-carbon fuels shall be
16	equal to the product obtained by multiplying—
17	"(A) the qualified generation of the gener-
18	ator using qualified low-carbon-fuels; and
19	"(B) the qualified low-carbon fuel credit
20	value determined under subsection
21	(g)(4)(B)(iii).
22	"(6) Carbon capture, storage, and utili-
23	ZATION.—
24	"(A) Definitions.—In this paragraph,
25	the terms 'qualified carbon oxide', 'qualified en-

1	hanced oil or natural gas recovery project', and
2	'tertiary injectant' have the meanings given
3	those terms in section 45Q of the Internal Rev-
4	enue Code of 1986.
5	"(B) QUANTITY OF CREDITS.—Except as
6	otherwise provided in this subsection, the quan-
7	tity of Federal clean energy credits issued to
8	each generator of clean energy through the cap-
9	ture and storage or utilization of qualified car-
10	bon oxide from a waste stream of the generator
11	shall be equal to the product obtained by multi-
12	plying—
13	"(i) the qualified generation of the
14	generator; and
15	"(ii) the difference between—
16	"(I) $1.0$ ; and
17	"(II) the quotient obtained by di-
18	viding—
19	"(aa) the carbon intensity of
20	the generator, as determined in
21	accordance with subsection (g)
22	(expressed in metric tons per
23	megawatt-hour); by
24	"(bb) the applicable carbon
25	intensity.

1	"(C) Additional credits.—In addition
2	to Federal clean energy credits issued under
3	subparagraph (B), the Secretary shall issue
4	Federal clean energy credits to each generator
5	of clean energy through the capture and storage
6	or utilization of qualified carbon oxide from a
7	waste stream other than the waste stream of
8	the generator, or from the atmosphere directly,
9	in a quantity equal to the quotient obtained by
10	dividing—
11	"(i) the number of metric tons of
12	qualified carbon oxide captured and stored
13	or utilized; by
14	"(ii) the carbon intensity of the gener-
15	ator, as determined in accordance with
16	subsection (g) (expressed in metric tons
17	per megawatt-hour).
18	"(D) Special rules.—
19	"(i) Regulations.—
20	"(I) In general.—Subject to
21	subclause (III), not later than 1 year
22	after the date of enactment of this
23	section, the Secretary, in consultation
24	with the Administrator of the Envi-

1	ronmental Protection Agency, shall
2	promulgate regulations establishing—
3	"(aa) the conditions under
4	which qualified carbon oxide may
5	be safely and permanently stored
6	for purposes of issuing Federal
7	clean energy credits to a gener-
8	ator under this paragraph; and
9	"(bb) in accordance with
10	subclause (II), the methods and
11	processes by which qualified car-
12	bon oxide may be utilized in a
13	manner that ensures the removal
14	of the qualified carbon oxide
15	safely and permanently from the
16	atmosphere.
17	"(II) Requirements.—For pur-
18	poses of subclause (I)(bb)—
19	"(aa) utilization of qualified
20	carbon oxide may include the
21	production of substances, such as
22	plastics and chemicals; and
23	"(bb) the regulations pro-
24	mulgated pursuant to that sub-
25	clause shall minimize the escape

1	or further emission of qualified
2	carbon oxide into the atmos-
3	phere.
4	"(III) Existing require-
5	MENTS.—In promulgating regulations
6	pursuant to this clause, the Secretary
7	shall incorporate any existing Federal
8	requirements for the permanent geo-
9	logic storage of carbon oxides, includ-
10	ing any requirements under section
11	45Q of the Internal Revenue Code of
12	1986.
13	"(ii) Adjusted quantity.—
14	"(I) IN GENERAL.—Notwith-
15	standing subparagraphs (B) and (C)
16	except as provided in subclause (II).
17	the quantity of Federal clean energy
18	credits issued under this paragraph to
19	a generator at which qualified carbon
20	oxide is captured and used as a ter-
21	tiary injectant in a qualified enhanced
22	oil or natural gas recovery project
23	shall be reduced by 50 percent.
24	"(II) NO REDUCTION.—If the
25	qualified carbon oxide captured and

1	used as a tertiary injectant in a quali-
2	fied enhanced oil or natural gas recov-
3	ery project by a generator achieves
4	compliance with the conditions estab-
5	lished pursuant to clause (i)(I)(aa),
6	the quantity of Federal clean energy
7	credits issued to the generator shall
8	not be reduced.
9	"(7) Qualified energy storage systems.—
10	The quantity of Federal clean energy credits issued
11	to each qualified energy storage system shall be
12	equal to the product obtained by multiplying—
13	"(A) the electric energy dispatched and
14	sold by the qualified energy storage system (ex-
15	pressed in megawatt-hours); and
16	"(B) the difference between—
17	"(i) 1.0; and
18	"(ii) the quotient obtained by divid-
19	ing—
20	"(I) the average carbon intensity
21	of the clean energy stored in the
22	qualified energy storage system, as
23	determined in accordance with sub-
24	section (g) (expressed in metric tons
25	per megawatt-hour); by

1	"(II) the applicable carbon inten-
2	sity.
3	"(8) Negative credits.—Notwithstanding
4	any other provision of this subsection, the Secretary
5	shall not issue a negative quantity of Federal clean
6	energy credits to any generator.
7	"(9) Maximum quantity of credits.—Not-
8	withstanding paragraphs (1) through (6), the total
9	quantity of Federal clean energy credits issued
10	under those paragraphs to a generator for a cal-
11	endar year shall not exceed the number of mega-
12	watt-hours of the applicable annual qualified genera-
13	tion of the generator.
14	"(10) Innovation multiplier.—
15	"(A) IN GENERAL.—Notwithstanding
16	paragraphs (1) through (6), until the applicable
17	date described in subparagraph (C), the quan-
18	tity of Federal clean energy credits issued
19	under this section to—
20	"(i) a generator that is a qualified
21	dispatchable low-emission technology or a
22	qualified dispatchable zero-emission tech-
23	nology shall be equal to the product ob-
24	tained by multiplying—

1	"(I) the qualified generation of
2	that generator;
3	$(\Pi)$ the difference between—
4	"(aa) 1.0; and
5	"(bb) the quotient obtained
6	by dividing—
7	"(AA) the carbon inten-
8	sity of the generator, as de-
9	termined in accordance with
10	subsection (g) (expressed in
11	metric tons per megawatt-
12	hour); by
13	"(BB) the applicable
14	carbon intensity; and
15	"(III) 1.5;
16	"(ii) a generator that is a dispatch-
17	able zero-emission technology that is not
18	issued Federal clean energy credits under
19	clause (i) shall be equal to the product ob-
20	tained by multiplying—
21	"(I) the qualified generation of
22	that generator;
23	"(II) the difference between—
24	"(aa) 1.0; and

1	"(bb) the quotient obtained
2	by dividing—
3	"(AA) the carbon inten-
4	sity of the generator, as de-
5	termined in accordance with
6	subsection (g) (expressed in
7	metric tons per megawatt-
8	hour); by
9	"(BB) the applicable
10	carbon intensity; and
11	"(III) the appropriate multiplier,
12	as determined under subparagraph
13	(B)(i); and
14	"(iii) a generator that is a dispatch-
15	able low-emission technology that is not
16	issued Federal clean energy credits under
17	clause (i) shall be equal to the product ob-
18	tained by multiplying—
19	"(I) the qualified generation of
20	that generator;
21	"(II) the difference between—
22	"(aa) 1.0; and
23	"(bb) the quotient obtained
24	by dividing—

1	"(AA) the carbon inten-
2	sity of the generator, as de-
3	termined in accordance with
4	subsection (g) (expressed in
5	metric tons per megawatt-
6	hour); by
7	"(BB) the applicable
8	carbon intensity; and
9	"(III) the appropriate multiplier,
10	as determined under subparagraph
11	(B)(ii).
12	"(B) Multipliers.—The multipliers re-
13	ferred to in clauses (ii)(III) and (iii)(III) of
14	subparagraph (A) are—
15	"(i) for a dispatchable zero-emission
16	technology described in subparagraph
17	(A)(ii)—
18	"(I) for the period beginning on
19	the date of enactment of this section
20	and ending on the date on which the
21	total capacity of dispatchable zero-
22	emission technologies in the United
23	States is greater than 5 gigawatts, as
24	determined by the Secretary, 1.25;

1	"(II) for the period beginning on
2	the day after the date of expiration of
3	the period described in subclause (I)
4	and ending on the date on which the
5	total capacity of dispatchable zero-
6	emission technologies in the United
7	States is greater than 10 gigawatts,
8	as determined by the Secretary, 1.2;
9	"(III) for the period beginning on
10	the day after the date of expiration of
11	the period described in subclause (II)
12	and ending on the date on which the
13	total capacity of dispatchable zero-
14	emission technologies in the United
15	States is greater than 15 gigawatts,
16	as determined by the Secretary, 1.15;
17	and
18	"(IV) for the period beginning on
19	the day after the date of expiration of
20	the period described in subclause (III)
21	and ending on the date on which the
22	total capacity of dispatchable zero-
23	emission technologies in the United
24	States is greater than 20 gigawatts,

1	as determined by the Secretary, 1.1;
2	and
3	"(ii) for a dispatchable low-emission
4 ted	chnology described in subparagraph
5 (A	)(iii)—
6	"(I) for the period beginning on
7	the date of enactment of this section
8	and ending on the date on which the
9	total capacity of dispatchable low-
10	emission technologies and
11	dispatchable zero-emission tech-
12	nologies in the United States is great-
13	er than 5 gigawatts, as determined by
14	the Secretary, 1.25;
15	"(II) for the period beginning on
16	the day after the date of expiration of
17	the period described in subclause (I)
18	and ending on the date on which the
19	total capacity of dispatchable low-
20	emission technologies and
21	dispatchable zero-emission tech-
22	nologies in the United States is great-
23	er than 10 gigawatts, as determined
24	by the Secretary, 1.2;

1	"(III) for the period beginning on
2	the day after the date of expiration of
3	the period described in subclause (II)
4	and ending on the date on which the
5	total capacity of dispatchable low-
6	emission technologies and
7	dispatchable zero-emission tech-
8	nologies in the United States is great-
9	er than 15 gigawatts, as determined
10	by the Secretary, 1.15; and
11	"(IV) for the period beginning or
12	the day after the date of expiration of
13	the period described in subclause (III)
14	and ending on the date on which the
15	total capacity of dispatchable low-
16	emission technologies and
17	dispatchable zero-emission tech-
18	nologies in the United States is great-
19	er than 20 gigawatts, as determined
20	by the Secretary, 1.1.
21	"(C) Phase-out.—The quantity of Fed-
22	eral clean energy credits issued under this sec-
23	tion to—
24	"(i) a generator described in subpara-
25	graph (A)(i) that is—

1	"(I) a qualified dispatchable low-
2	emission technology shall be deter-
3	mined in accordance with subpara-
4	graph (A)(iii), effective beginning on
5	the earlier of—
6	"(aa) the date on which the
7	qualified dispatchable low-emis-
8	sion technology has been in serv-
9	ice for 10 years; and
10	"(bb) January 1, 2035; and
11	"(II) a qualified dispatchable
12	zero-emission technology shall be de-
13	termined in accordance with subpara-
14	graph (A)(ii), effective beginning on
15	the date on which the qualified
16	dispatchable zero-emission technology
17	has been in service for 10 years;
18	"(ii) a generator described in subpara-
19	graph (A)(ii) shall be determined in ac-
20	cordance with paragraphs (1) through (6),
21	effective beginning on January 1, 2050;
22	and
23	"(iii) a generator described in sub-
24	paragraph (A)(iii) shall be determined in
25	accordance with paragraphs (1) through

1	(6), effective beginning on January 1,
2	2040.
3	"(D) Prohibition on double re-
4	CEIPTS.—A generator that receives Federal
5	clean energy credits under subparagraph (A)
6	may not receive any additional Federal clean
7	energy credit under any of paragraphs (1)
8	through (6).
9	"(g) Determination of Carbon Intensity and
10	CREDIT VALUE.—
11	"(1) In general.—For purposes of deter-
12	mining the quantity of Federal clean energy credits
13	under subsection (f), except as otherwise provided in
14	this subsection, the Secretary shall determine the
15	carbon intensity of each generator using data and
16	methods from the Air Emission Measurement Center
17	of the Environmental Protection Agency for emission
18	testing and monitoring, including—
19	"(A) Continuous Emission Monitoring Sys-
20	tems; and
21	"(B) Predictive Emission Monitoring Sys-
22	tems.
23	"(2) Natural gas adjustment.—Except as
24	provided in paragraph (4), the Secretary shall adjust
25	the carbon intensity determined under paragraph (1)

1	for each generator using natural gas by applying the
2	methane leakage rates assumed in the 9-region
3	MARKAL Database of the Environmental Protec-
4	tion Agency (commonly known as the 'EPAUS9R
5	database').
6	"(3) Nonemitting generators.—Except as
7	provided in paragraph (4), the Secretary shall assign
8	a carbon intensity of zero for any generator that
9	does not produce emissions on electric energy gen-
10	eration, including any generator that uses renewable
11	energy, hydropower, or nuclear power.
12	"(4) Determination and National Academy
13	OF SCIENCES STUDY.—The Secretary shall—
14	"(A) not later than 180 days after the date
15	of enactment of this section, enter into an
16	agreement with the National Academy of
17	Sciences, under which the Academy shall—
18	"(i) evaluate data, models, and meth-
19	odologies for quantifying lifecycle green-
20	house gas emissions associated with gener-
21	ating electric energy from each type of sig-
22	nificant source of clean energy, including
23	the sources described in subparagraphs (A)
24	and (B) of subsection (b)(8):

1	"(ii) evaluate data, models, and meth-
2	odologies for determining the appropriate
3	credit value for use in the quantification of
4	Federal clean energy credits under sub-
5	section (f) for—
6	"(I) qualified renewable biomass,
7	taking into consideration total
8	lifecycle carbon dynamics, including—
9	"(aa) carbon absorbed
10	through the regrowth of vegeta-
11	tion;
12	"(bb) avoided decomposition
13	relating to the full fuel lifecycle;
14	"(ce) carbon sink value from
15	land use changes and temporal
16	changes in forest carbon seques-
17	tration; and
18	"(dd) lifecycle greenhouse
19	gas emissions, including—
20	"(AA) direct green-
21	house gas emissions; and
22	"(BB) significant indi-
23	rect greenhouse gas emis-
24	sions, including all stages of
25	fuel and feedstock produc-

1	tion and distribution and
2	feedstock generation or ex-
3	traction through the dis-
4	tribution and delivery of the
5	finished fuel to electric con-
6	sumers;
7	"(II) qualified waste-to-energy,
8	taking into consideration total
9	lifecycle carbon dynamics, including—
10	"(aa) avoided decomposition
11	relating to the feedstock lifecycle;
12	and
13	"(bb) lifecycle greenhouse
14	gas emissions, including—
15	"(AA) direct green-
16	house gas emissions; and
17	"(BB) indirect green-
18	house gas emissions; and
19	"(III) qualified low-carbon fuels,
20	taking into consideration lifecycle
21	greenhouse gas emissions, including—
22	"(aa) direct greenhouse gas
23	emissions; and

1	"(bb) significant indirect
2	greenhouse gas emissions, includ-
3	ing—
4	"(AA) all stages of fuel
5	and feedstock production
6	and distribution; and
7	"(BB) feedstock gen-
8	eration or extraction
9	through the distribution and
10	delivery of the finished fuel
11	to electric consumers;
12	"(iii) evaluate the appropriateness of
13	the definitions contained in subsection (b)
14	of the terms—
15	"(I) 'qualified renewable bio-
16	mass', taking into consideration
17	whether the definition should be ex-
18	panded or contracted;
19	"(II) 'qualified waste-to-energy';
20	and
21	"(III) 'qualified low-carbon fuel';
22	"(iv) if it is determined under clause
23	(iii)(I) that the definition of the term
24	'qualified renewable biomass' should be ex-
25	panded, evaluate tools for determining the

1	allowable carbon stock removal levels dur-
2	ing defined forest management operations;
3	and
4	"(v) not later than 540 days after the
5	date of enactment of this section, publish
6	a report that includes—
7	"(I) a description of the evalua-
8	tions under clauses (i) through (iv);
9	and
10	"(II) recommendations for—
11	"(aa) determining the car-
12	bon intensity, accounting for
13	lifecycle greenhouse gas emis-
14	sions, of electric energy gen-
15	erated from each type of signifi-
16	cant source of clean energy evalu-
17	ated under clause (i);
18	"(bb) determining the credit
19	value of electric energy generated
20	from qualified renewable bio-
21	mass, qualified waste-to-energy,
22	and qualified low-carbon fuels;
23	"(cc) if applicable, changes
24	to the definitions of the terms
25	'qualified renewable biomass',

1	'qualified waste-to-energy', and
2	'qualified low-carbon fuel'; and
3	"(dd) if applicable, deter-
4	mining the allowable carbon
5	stock removal levels during de-
6	fined forest management oper-
7	ations;
8	"(B) not later than 1 year after the date
9	of publication of the report under subparagraph
10	(A)(v), after providing notice an opportunity for
11	public comment, promulgate regulations, taking
12	into consideration the report, for—
13	"(i) calculating lifecycle greenhouse
14	gas emissions of electric energy generated
15	from each type of significant source of
16	clean energy evaluated under subparagraph
17	(A)(i);
18	"(ii) determining the carbon intensity
19	of electric energy generated from each type
20	of significant source of clean energy evalu-
21	ated under subparagraph (A)(i); and
22	"(iii) determining the credit value of
23	electric energy generated from qualified re-
24	newable biomass, qualified waste-to-energy,
25	and qualified low-carbon fuels; and

1	"(C) if recommended in the report under
2	subparagraph (A)(v)(II)(cc), submit to Con-
3	gress recommendations relating to changes to
4	the definitions of the terms 'qualified renewable
5	biomass', 'qualified waste-to-energy', and 'quali-
6	fied low-carbon fuel' for purposes of this sec-
7	tion.
8	"(5) Consultation.—The Secretary shall con-
9	sult with—
10	"(A) in determining carbon intensities of
11	generators pursuant to paragraph (1) and mak-
12	ing adjustments pursuant to paragraph (2), the
13	Administrator of the Environmental Protection
14	Agency;
15	"(B) in promulgating regulations for calcu-
16	lating lifecycle greenhouse gas emissions pursu-
17	ant to paragraph (4)(B)(i) and determining
18	carbon intensities pursuant to paragraph
19	(4)(B)(ii), the Administrator of the Environ-
20	mental Protection Agency;
21	"(C) in promulgating regulations for deter-
22	mining appropriate credit values pursuant to
23	paragraph (4)(B)(iii)—
24	"(i) the Administrator of the Environ-
25	mental Protection Agency;

1	"(ii) the Secretary of Agriculture; and
2	"(iii) the Secretary of the Interior;
3	and
4	"(D) in making recommendations to Con-
5	gress under paragraph (4)(C), the Adminis-
6	trator of the Environmental Protection Agency,
7	acting in consultation with the Scientific Advi-
8	sory Board of the Environmental Protection
9	Agency.
10	"(h) Civil Penalties.—
11	"(1) In general.—Subject to paragraph (2), a
12	retail electricity supplier that fails to meet the re-
13	quirements of this section shall be subject to a civil
14	penalty in an amount equal to the product obtained
15	by multiplying—
16	"(A) the number of kilowatt-hours of elec-
17	tric energy sold by the retail electricity supplier
18	to electric consumers in violation of subsection
19	(c); and
20	"(B) 200 percent of the value of the alter-
21	native compliance payment, as adjusted under
22	subsection $(i)(2)$ .
23	"(2) Waivers and mitigation.—
24	"(A) FORCE MAJEURE.—The Secretary
25	may mitigate or waive a civil penalty under

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paragraph (1) if the applicable retail electricity supplier was unable to comply with an applicable requirement of this section for reasons outside of the reasonable control of the retail electricity supplier.

- "(B) REDUCTION FOR STATE PEN-ALTIES.—The Secretary shall reduce the amount of a penalty determined under paragraph (1) by the amount paid by the applicable retail electricity supplier to a State for failure to comply with the requirement of a State renewable energy program, if the State requirement is more stringent than the applicable requirement of this section.
- "(3) PROCEDURE FOR ASSESSING PENALTY.—
  The Secretary shall assess a civil penalty under this subsection in accordance with section 333(d) of the Energy Policy and Conservation Act (42 U.S.C. 6303(d)).

## "(i) Alternative Compliance Payments.—

"(1) IN GENERAL.—A retail electricity supplier may satisfy the requirements of subsection (c), in whole or in part, by submitting, in lieu of Federal clean energy credits issued under this section, a payment equal to the amount required under subsection

1	(d)(1)(C), in accordance with such regulations as the
2	Secretary may promulgate, subject to paragraph (2).
3	"(2) Adjustment.—Not later than December
4	1 of the second full calendar year beginning after
5	the date of enactment of this section, and annually
6	thereafter, the Secretary shall—
7	"(A) increase the rate of the alternative
8	compliance payment under subsection (d)(1)(C)
9	by—
10	"(i) during the period beginning on
11	the date of enactment of this section and
12	ending on December 31, 2029, 3 percent;
13	and
14	"(ii) beginning on January 1, 2030, 5
15	percent; and
16	"(B) additionally adjust that rate for infla-
17	tion, as the Secretary determines to be nec-
18	essary.
19	"(j) State Energy Efficiency, Clean Energy
20	DEPLOYMENT, AND ELECTRIC CONSUMER BILL REDUC-
21	TION PROGRAM.—
22	"(1) Establishment.—Not later than Decem-
23	ber 1 of the first calendar year beginning after the
24	date of enactment of this section, the Secretary shall
25	establish a State energy efficiency, clean energy de-

1	ployment, and electric consumer bill reduction pro-
2	gram.
3	"(2) Funding.—All funds collected by the Sec-
4	retary as alternative compliance payments under
5	subsection (i), or as civil penalties under subsection
6	(h), shall be used solely to carry out the program
7	under this subsection.
8	"(3) Distribution to states.—
9	"(A) IN GENERAL.—Of the funds de-
10	scribed in paragraph (2), an amount equal to
11	75 percent shall be used by the Secretary, with-
12	out further appropriation or fiscal year limita-
13	tion, to provide funds to States, in an amount
14	determined proportionally based on the
15	amounts collected from each State—
16	"(i) for the implementation of State
17	energy efficiency plans under section 362
18	of the Energy Policy and Conservation Act
19	(42 U.S.C. 6322);
20	"(ii) for the conduct of clean energy
21	programs in the State; and
22	"(iii) to carry out activities to reduce
23	the amount of electricity bills for house-
24	holds in the State below 300 percent of the
25	poverty line (as defined in section 673 of

1	the Community Services Block Grant Act
2	(42 U.S.C. 9902)).
3	"(B) ACTION BY STATES.—A State that
4	receives funds under this paragraph shall main-
5	tain such records and evidence of compliance as
6	the Secretary may require.
7	"(4) Guidelines and Criteria.—
8	"(A) BUY AMERICAN COMPLIANCE.—The
9	funds made available under the program estab-
10	lished under this subsection shall not be used
11	for a project unless the project achieves compli-
12	ance with all applicable requirements of chapter
13	83 of title 41, United States Code (formerly
14	known as the 'Buy American Act').
15	"(B) Davis-Bacon compliance.—
16	"(i) In General.—All laborers and
17	mechanics employed on projects funded di-
18	rectly, or assisted in whole or in part, by
19	this section shall be paid wages at rates

not less than those prevailing on projects

of a character similar in the locality as de-

termined by the Secretary of Labor in ac-

cordance with subchapter IV of chapter 31

of part A of subtitle II of title 40, United

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1	States Code (commonly referred to as the
2	'Davis-Bacon Act').
3	"(ii) Authority.—With respect to
4	the labor standards specified in this sub-
5	paragraph, the Secretary of Labor shall
6	have the authority and functions set forth
7	in Reorganization Plan Numbered 14 of
8	1950 (64 Stat. 1267; 5 U.S.C. App.) and
9	section 3145 of title 40, United States
10	Code.
11	"(C) Additional guidelines and cri-
12	TERIA.—The Secretary may issue such addi-
13	tional guidelines and criteria for the program
14	under this subsection as the Secretary deter-
15	mines to be appropriate.
16	"(k) State Programs.—
17	"(1) Savings provision.—
18	"(A) In general.—Subject to subpara-
19	graph (B), nothing in this section affects the
20	authority of a State or a political subdivision of
21	a State to adopt or enforce any law or regula-
22	tion relating to—
23	"(i) clean or renewable energy; or
24	"(ii) the regulation of any retail elec-
25	tricity supplier.

1 "(B) FEDERAL LAW.—No law or regula-2 tion of a State or a political subdivision of a 3 State may relieve a retail electricity supplier 4 from the obligation to comply with an applica-5 ble requirement of this section.

"(2) COORDINATION.—The Secretary, in consultation with States that have clean and renewable energy programs in effect, shall facilitate, to the maximum extent practicable, coordination between the Federal clean energy program under this section and the relevant State clean and renewable energy programs.

## "(l) Information Collection.—

- "(1) IN GENERAL.—The Secretary may require any retail electricity supplier, generator, or any other entity that the Secretary determines appropriate to submit to the Secretary any information the Secretary determines to be appropriate to carry out this section.
- "(2) Failure to submit; false or mis-Leading information.—An entity required to submit information pursuant to paragraph (1) that fails to submit the information, or submits false or misleading information, shall be in violation of this section.

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1	"(m) REPORT ON CLEAN ENERGY RESOURCES THAT
2	Do Not Generate Electric Energy.—
3	"(1) In general.—Not later than 3 years
4	after the date of enactment of this section, the Sec-
5	retary shall submit to Congress a report examining
6	mechanisms to supplement the standard under this
7	section by addressing clean energy resources that do
8	not generate electric energy but that may substan-
9	tially reduce overall energy emissions, including en-
10	ergy efficiency, demand response, flexible load, bene-
11	ficial electrification, microgrids, biomass converted
12	to thermal energy, geothermal energy collected using
13	heat pumps, thermal energy delivered through dis-
14	trict heating systems, and waste heat used as indus-
15	trial process heat.
16	"(2) POTENTIAL INTEGRATION.—The report
17	under paragraph (1) shall examine the benefits and
18	challenges of integrating the additional clean energy
19	resources into the standard established by this sec-
20	tion, including—
21	"(A) the extent to which such an integra-
22	tion would achieve the purposes of this section;
23	"(B) the manner in which a baseline de-
24	scribing the use of the resources could be devel-
25	oped that would ensure that only incremental

1 action that increased the use of the resources 2 received credit; and

"(C) the challenges of crediting the resources, alone or in combination with other resources, in a comparable manner between organized markets and vertically integrated markets to incentivize sufficient deployment of those resources to support efficient integration into the standard.

- "(3) Complementary policies.—The report under paragraph (1) shall examine the benefits and challenges of using complementary policies or standards, other than the standard established under this section, to provide effective incentives for using the additional clean energy resources.
- "(4) Legislative recommendations.—As part of the report under paragraph (1), the Secretary shall provide legislative recommendations for changes to the standard established under this section or new complementary policies that would provide effective incentives for using the additional clean energy resources.
- 23 "(n) Periodic Review and Adjustments.—
  - "(1) NATIONAL ACADEMY OF SCIENCES RE-VIEW.—The Secretary shall enter into an agreement

1	with the National Academy of Sciences under which
2	the Academy shall, not later than July 1, 2028, and
3	every 10 years thereafter, submit to Congress and
4	the Secretary a comprehensive evaluation of all as-
5	pects of the standard established under this section,
6	including—
7	"(A) an evaluation of the effectiveness of
8	the standard in decreasing the aggregate net
9	carbon dioxide equivalent emissions in the elec-
10	tric sector, including—
11	"(i) a comparison of—
12	"(I) the actual carbon dioxide
13	equivalent emissions associated with
14	the electric sector for the preceding
15	calendar year; and
16	"(II)(aa) for the initial review,
17	900,000,000 metric tons of carbon di-
18	oxide equivalent;
19	"(bb) for the review conducted
20	with respect to calendar year 2038,
21	600,000,000 metric tons of carbon di-
22	oxide equivalent; or
23	"(cc) if the Academy determines
24	that an emissions value described in
25	item (aa) or (bb) is inappropriate

1	after taking into consideration
2	changes in electric energy consump-
3	tion, and in emissions relating to en-
4	ergy use outside of the electric sector,
5	such emissions as the Academy deter-
6	mines to be appropriate for the appli-
7	cable review year; and
8	"(ii) an evaluation of the methods by
9	which the quantity of Federal clean energy
10	credits is determined, including—
11	"(I) alternative methods of quan-
12	tifying credits for clean energy re-
13	sources eligible to receive Federal
14	clean energy credits under this section
15	that may be more effective, such as—
16	"(aa) issuing credits based
17	on the difference between the
18	carbon intensity of a generator
19	and the marginal emissions rate
20	in a given hour and balancing
21	area; and
22	"(bb) adjusting the innova-
23	tion multipliers; and
24	"(II) potential methods of cred-
25	iting other clean energy resources not

1	already addressed in the report under
2	subsection (m);
3	"(B) the impact of the standard on the re-
4	liability, resilience, security, and safety of elec-
5	tricity generation, transmission, and distribu-
6	tion;
7	"(C) the impact of the standard on the
8	function of regulated and deregulated electricity
9	markets;
10	"(D) the net benefits or costs of the stand-
11	ard to the United States and the States, includ-
12	ing—
13	"(i) the effects on electricity demand
14	and prices;
15	"(ii) the economic development bene-
16	fits of investment;
17	"(iii) lifecycle environmental and safe-
18	ty costs and benefits;
19	"(iv) the impacts on public health and
20	health care costs; and
21	"(v) avoided costs relating to environ-
22	mental damages and adaptation invest-
23	ments that otherwise would have been re-
24	quired;

1	"(E) the impact of the standard on the
2	emissions of behind-the-meter and off-grid elec-
3	tricity generation;
4	"(F) recommendations regarding potential
5	changes to the standard, such as—
6	"(i) to regulations and procedures for
7	implementing the standard;
8	"(ii) to the structure and specific de-
9	sign elements of the standard, such as—
10	"(I) if the comparison of emis-
11	sions under paragraph (1)(A)(i) re-
12	veals that actual emissions for the
13	electric sector are greater than the re-
14	quired emissions under paragraph
15	(1)(A)(i)(II), changes to the values of
16	the growth rates, the applicable car-
17	bon intensity, and alternative compli-
18	ance payment to eliminate the gap be-
19	tween actual and required emissions;
20	$"(\Pi)$ the quantification of Fed-
21	eral clean energy credits; and
22	"(III) the value of and eligibility
23	for the innovation multiplier; and

1	"(iii) to the structure and administra-
2	tion of the Federal clean energy credit
3	trading program; and
4	"(G) recommendations regarding potential
5	changes to related public policies or creation of
6	new complementary policies.
7	"(2) Recommendations to congress.—Not
8	later than January 1, 2029, and not less frequently
9	than once every 10 years thereafter, the Secretary
10	shall submit to the Committee on Energy and Nat-
11	ural Resources of the Senate and the Committee on
12	Energy and Commerce of the House of Representa-
13	tives a report including recommendations for modi-
14	fications and improvements to the standard estab-
15	lished under this section, including an explanation of
16	the inconsistencies, if any, between—
17	"(A) the recommendations of the Sec-
18	retary; and
19	"(B) the recommendations included in the
20	evaluation of the National Academy of Sciences
21	under paragraph (1).
22	"(3) Congressional action.—Not later than
23	January 1, 2030, and not less frequently than once
24	every 10 years thereafter, Congress shall enact legis-
25	lation that amends this section or establishes new

1	policies based on the recommendations submitted by
2	the Secretary under paragraph (2).
3	"(4) Adjustments upon failure of con-
4	GRESSIONAL ACTION.—
5	"(A) IN GENERAL.—If Congress fails to
6	enact legislation under paragraph (3) by an ap-
7	plicable deadline, the Secretary—
8	"(i) shall, in any case in which the
9	comparison of emissions under paragraph
10	(1)(A)(i) reveals that actual emissions for
11	the electric sector are greater than the re-
12	quired emissions under paragraph
13	(1)(A)(i)(II), make such compensatory ad-
14	justments to the standard established
15	under this section as the Secretary con-
16	siders to be necessary, based on, and con-
17	sistent with, the findings and recommenda-
18	tions of the National Academy of Sciences
19	under paragraph (1)(F)(ii)(I), to eliminate
20	the gap between actual and required emis-
21	sions by not later than 3 years after the
22	date of the applicable deadline by—
23	"(I) increasing the fast growth
24	rate;

1	"(II) increasing the slow growth
2	rate;
3	"(III) increasing the small
4	growth rate;
5	"(IV) decreasing the applicable
6	carbon intensity;
7	"(V) increasing the alternative
8	compliance payment under subsection
9	(d)(1)(C); or
10	"(VI) taking a combination of ac-
11	tions described in subclauses (I)
12	through (V); and
13	"(ii) if the evaluation of the crediting
14	system under paragraph (1)(A)(ii) de-
15	scribes a more-effective method of issuing
16	Federal clean energy credits to clean en-
17	ergy resources, may make other modifica-
18	tions and improvements to the standard
19	based on, and consistent with, the rec-
20	ommendations under paragraph (1)(F)(ii)
21	that would have the effect of decreasing
22	economy-wide emissions.
23	"(B) REQUIREMENT.—In making the com-
24	pensatory adjustments under subparagraph
25	(A)(i), the Secretary shall ensure that retail

- 1 electricity suppliers that have exceeded the pro-
- 2 portionate share of the reductions of the retail
- 3 electricity suppliers required under paragraph
- 4 (1)(A)(i)(II) shall not bear significant addi-
- 5 tional costs under this paragraph.
- 6 "(o) REGULATIONS.—Not later than 1 year after the
- 7 date of enactment of this section, the Secretary shall pro-
- 8 mulgate regulations to implement this section.".
- 9 (b) Conforming Amendment.—The table of con-
- 10 tents of the Public Utility Regulatory Policies Act of 1978
- 11 (16 U.S.C. prec. 2601) is amended by adding at the end
- 12 of the items relating to title VI the following:

## 13 SEC. 3. CLEAN ENERGY RESEARCH, DEVELOPMENT, DEM-

- 14 ONSTRATION, AND DEPLOYMENT PROGRAM.
- 15 (a) Establishment.—The Secretary of Energy
- 16 shall establish a cross-cutting national program within the
- 17 Department of Energy for the research, development,
- 18 demonstration, and deployment of clean energy tech-
- 19 nologies and portfolios for the purpose of meeting the re-
- 20 quirements established under section 610 of the Public
- 21 Utility Regulatory Policies Act of 1978 (as added by sec-
- 22 tion 2(a)).
- 23 (b) Requirements.—In establishing the program
- 24 under subsection (a), the Secretary of Energy shall—

<sup>&</sup>quot;609. Rural and remote communities electrification grants.

<sup>&</sup>quot;610. Federal clean energy standard.".

1	(1) identify and coordinate, across all relevant
2	program offices throughout the Department of En-
3	ergy, key areas of existing and future research with
4	respect to a portfolio of technologies and approaches;
5	(2) with respect to dispatchable low-emission
6	technologies and dispatchable zero-emission tech-
7	nologies (as defined in sections 610(b) of the Public
8	Utility Regulatory Policies Act of 1978 (as added by
9	section 2(a))—
10	(A) prioritize programs that would accel-
11	erate the research, development, demonstration,
12	and deployment of technologies by—
13	(i) identifying specific applications of
14	those technologies;
15	(ii) cataloguing existing Department
16	of Energy programs and research to ad-
17	vance the specific applications; and
18	(iii) establishing a center within the
19	Department of Energy to coordinate re-
20	search priorities and demonstration pro-
21	grams for the specific applications;
22	(B) adopt long-term cost, performance,
23	and deployment targets for the specific applica-
24	tions identified under subparagraph (A)(i), in-
25	cluding a goal of conducting not fewer than 5

1	technology demonstrations in the United States
2	by December 31, 2030;
3	(C) identify opportunities to work with
4	States and the private sector for technology
5	demonstration; and
6	(D) identify barriers to the demonstration
7	and deployment of those technologies;
8	(3) identify approaches to expedite deployment
9	of clean energy technologies by evaluating and avoid-
10	ing or minimizing potential impacts to natural com-
11	munities, ecological resources, and high-quality
12	working land; and
13	(4) recommend to Congress any additional
14	funding needs or policy changes necessary to imple-
15	ment the program.
16	(c) Funding.—Subject to the availability of appro-
17	priations, the Secretary of Energy may use amounts avail-
18	able to the Secretary to carry out this section.